SIXTEENTH GUAM LEGISLATURE 1981 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 282, "An Act to amend provisions of the Government Code relative to the taking of fish and birds," was on the 12th day of August 1981, duly and regularly passed.

THOMAS

V. C. TANAKA

Speaker

THOMAS C. CRISOSTONO
Legislative Secretary

This Act was received by the Governor this 3,2 day of the control of clock 10 M

SHERRA L. FRANCISCO Assistant Staff Officer Governor's Staff

APPROVED:

PAUL M. CALVO
Governor of Guam

DATED: 9/1/8/ 3:05 /
P. L. 16-39

SIXTEENTH GUAM LEGISLATURE 1981 (FIRST) Regular Session

Bill No. 282
(As Substituted by the Committee on Economic Development)

Introduced by: J. Q. Torres

C. T. C. Gutierrez J. H. Underwood

AN ACT TO AMEND PROVISIONS OF THE GOVERNMENT CODE RELATIVE TO THE TAKING OF FISH AND BIRDS.

1	BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM:
2	Section 1. Section 12300 of the Government Code is repealed
3	and reenacted to read:
4	"Section 12300. Definitions. As used in this Article:
5	(a) 'Angling' means fishing in a manner which
6	lures the fish to swallow a hook in an attempt to
7	pierce the body of the fish internally;
8	(b) 'Firearm' means any weapon, the operating
9	force of which is an explosive. This definition in-
10	cludes pistols, revolvers, rifles, shotguns, machine
11	guns, automatic rifles, noxious gas projectors, mortars,
12	bombs, cannons and submachine guns. The specific
13	mention of certain weapons does not exclude from the
14	definition other weapons operated by explosives;
15	(c) 'Fish' means any aquatic animal life, in-
16	cluding but not limited to oysters, clams, mollusks,
17	mussels, crustaceans and other shellfish;

2 fish, consisting of a pocket or trap, with one or more wings or leaders or both, and remaining in a fixed 3 location. Any reference to 'fish weir' in this Article 4 includes any part or component thereof, including any 5 pole, support, net, brush, wire, mesh, rope or other 6 item or material. For purposes of this Article, there 7 are two (2) types of fish weirs: 8 9 'main weir' means the central pocket or (1)trap of any fish weir and its leader (main 10 entrance) and wings (side entrance); and 11 12 'auxiliary weir' means any supplementary trap or pocket and its leader or wings which are 13 attached to the leader or wings of a main weir; 14 'Game' means all native or introduced species 15 of wild birds or wild animals; 16 'Snagging' means fishing in a manner with 17 18 jerking motions with hooks and line in an attempt to pierce the body of the fish externally; 19 (g) 'Take' means hunt, pursue, catch, capture, 20 21 angle, seize, kill, trap, wound, shoot in any way or by any agency or device; every attempt to do such acts 22 or to assist any other person in the doing of or the 23 attempt to do such acts; 24 'Traditional Fishing Methods' means subsis-25 tence-level cultural fishing practices in which the 26 catch is not marketed, but rather is shared within the 27 family or community for purposes of home consumption. 28 Traditional methods most commonly include, but are not 29

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'Fish Weir' means an apparatus for catching

necessarily limited to:

1 0	(1) 'cast net' (talaya),
2	(2) 'drag net/seine' (chinchulon mahala),
3	(3) 'surround net' (chinchulon umesugon),
4	(4) 'trap net' (chinchulon managam),
5	(5) 'butterfly net' (chinchulon ababang),
6	and
7	(6) 'lalago'.
8	(i) 'Vehicle' includes every description of
9	carriage or other contrivance used, or capable of
10	being used, as means of transportation on, below, or
11	above the land, including boat trailers, but does not
12	include aircraft;
13	(j) 'Vessel' includes every description of water-
14	craft or other contrivance used, or capable of being
15	used, as means of transportation in water; and
16	(k) 'Waters of Guam' means that area of shore and
17	waters seaward of the mean high water line (mark)."
18	Section 2. A new Section 12306.1 is added to the Government
19	Code to read:
20	"Section 12306.1. Use of electrical devices. It shall
21	be unlawful for any person to take fish by means of any
22	device which operates by shocking with an electric current
23	(either AC or DC)."
24	Section 3. A new Section 12307.1 is added to the Government
25	Code to read:
26	"Section 12307.1. Possession of electric shocking
27	devices. It shall be unlawful for any fisherman, person
28	in the habit of fishing, or person who is in the water or
29	close by the shore where fish can be taken, to possess,

1	in the absence of satisfactory cause, any device capable
2	of emitting an electric discharge into the water."
3	Section 4. Section 12308 of the Government Code is repealed
4	and reenacted to read:
5	"Section 12308. Fishing equipment and methods. The
6	use of nets, flails, hooks and other devices and methods
7	which may result in the taking of, or damage to, fish in
8	violation of regulations governing fishing shall be unlaw-
9	ful."
10	Section 5. A new Section 12308.1 is added to the Government
11	Code to read:
12	"Section 12308.1. Fishing with gill nets (tekin).
13	(a) It shall be unlawful to abandon or discard a
14	gill net in the waters of Guam.
15	(b) It shall be unlawful to leave a gill net,
16	whether attended or unattended, in the waters of Guam
17	for more than six (6) consecutive hours. For the
18	purposes of this Section, the six (6) hour consecutive
19	period continues to run if the gill net is not moved
20	at least fifty (50) yards within a six (6) hour period
21	from the time of its initial placement in the waters
22	of Guam.
23	(c) It shall be unlawful to use a gill net with a
24	length greater than one thousand (1,000) feet."
25	Section 6. A new Section 12308.2 is added to the Government
26	Code to read:
27	"Section 12308.2. It shall be unlawful to wilfully
28	destroy coral growth for purposes of flushing fish from
29	their habitat or for clearing an area for net fishing."

Section 7. Section 12310 of the Government Code is repealed 1 and reenacted to read: 2 "Section 12310. Fish Weirs. (a) 3 It shall be unlawful for any person to place or maintain a fish weir in the waters of Guam unless he holds a valid license from the 5 Director of Agriculture, hereinafter referred to as Director. The Director may, at his discretion, issue such a license imposing such conditions on the face thereof as 8 are necessary so as not to unjustly restrict the fishing of 9 others nor result in the violation of provisions of this 10 Article and supporting regulations. 11 12 Limitations and Prohibitions. (b) 13 Main Weir: No wing shall exceed three hundred (300) feet in length. No leader shall exceed 14 15 five hundred (500) feet in length. Auxiliary Weir: No wing shall exceed one 16 hundred-fifty (150) feet in length. No leader shall 17 exceed two hundred fifty (250) feet in length. 18 19 The mesh of the netting used in the construction of fish weirs, main or auxiliary, shall be such 20 21 as to permit the passage of objects or organisms measuring less than one (1) inch in diameter or one 22 23 (1) inch square. 24 No permit shall be issued authorizing more 25 than one (1) main weir and two (2) auxiliary weirs for 26 the area covered by such permit. 27 The area covered by a single permit shall be contiguous, but this shall not be construed to 28

such area if otherwise prohibited.

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authorize installations of fish weirs anywhere within

(6) No person shall place, install, construct, maintain or operate any fish weir, including any part or component of a fish weir, except as authorized by a permit issued under this Article.

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- (c) Location of Fish Weirs. No fish weir or any part or component thereof shall be located within one hundred (100) feet of the mean high water mark, one hundred-fifty (150) feet of any boat channel, six hundred (600) feet of a sewage outlet opening, or two hundred (200) feet from the fish weir of another permittee, or outside the area covered by the permit. No permit will be issued for the location of a fish weir at any other site determined by the director to be detrimental to the best interest of the public or responsible fisheries management.
- (d) Application for Permit. Any applicant for a permit to place and operate one or more fish weirs in the waters of Guam shall submit complete and signed applications for the placement and operation thereof to the director in a form prescribed by him. The application shall show (1) the name and address of the applicant; (2) the area requested to be covered by the permit; and (3) the number of fish weirs (pocket or traps) applied for.
- (e) Investigation. Upon receipt of a complete and signed application, the director shall promptly cause an investigation of all aspects of the application to be made.
- (f) Issuance of Permit. When all the requirements set forth in this section have been met, and the application has been approved by the director, he shall issue a permit in a form prescribed by him. The original copy shall be given to the permittee and a duplicate copy shall be retained in the Department of Agriculture.

A fee of Twenty-Five Dollars (\$25) shall be paid for each fish weir pocket or trap before the permit is issued. A permit shall be valid for one (1) year from the date of issuance unless otherwise revoked. No permit may be transferred except upon approval by the director. Upon approval or transfer of a permit, the permittee shall write his signature, and the transferee shall write his signature and address in the appropriate space provided upon the permit. The director shall then affix his signature of approval.

- (g) Installation and Operation of Fish Weir. At least one (1) fish weir must be constructed and placed in operation within sixty (60) days from the date of issuance of the permit, and sixty (60) days after any subsequent removal or destruction during the term of the permit. No owner of a fish weir shall leave a fish weir in the water unattended for a period of fifteen (15) days or more.
- (h) Submission of Monthly Catch Records Report. Each permittee shall be required to submit monthly catch records to the Department of Agriculture, Division of Aquatic and Wildlife Resources, commencing thirty (30) days after the weir is placed in operation and every subsequent thirty (30) day period until its removal.
- (i) Removal of Fish Weirs. The owner of a fish weir must remove such fish weirs from the water within thirty (30) days after notice of expiration of his permit unless such permit is renewed.
- (j) Revocation of Permit. The director may revoke a permit for any violation of this regulation upon the completion of a hearing held for such purposes. Notice of

the hearing shall be given to the permittee ten (10) days in advance and shall state the violations charged, and the date, time and place of the hearing. Any order of revocation entered pursuant to such hearing shall be effective thirty (30) days after notice of the order of revocation to the permittee by which time he shall surrender his permit to the director and remove his fish weir from the water.

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(k) Disturbance of Fish Weirs. It shall be unlawful for any person not authorized by the owner to remove fish from a fish weir. It shall be unlawful for any person other than the owner to remove, damage or otherwise willfully disrupt the operation of a fish weir operating under a lawful permit. It shall also be unlawful to use gill nets within one hundred (100) feet of a fish weir operating under a lawful permit."

Section 8. Section 12321 of the Government Code is repealed and reenacted to read:

"Section 12321. Regulations. Regulations implementing this Article shall be formulated, approved and issued in accordance with the procedures set forth in the Administrative Adjudication Act, which regulations may include but shall not be limited to the following:

- (a) to fix, close, terminate, shorten or divide an open season or make open seasons conditional;
- (b) to prescribe the time of day when taking is permitted;
- (c) to regulate bag or creel limits and possession limits;

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	(d) to regulate buying, selling or transporting
2	fish and game;
3	(e) to regulate the size and type of any device
4.	used for taking and regulate any method of taking;
5	(f) to regulate or restrict the places where
6	taking is permitted;
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8	(g) to provide for the issuance of annual hunting
9	and fishing licenses under this Article;
10	(h) to set a fee for any license issued: however,
11	in no event shall such fee exceed the sum of Five
12	Hundred Dollars (\$500); and
13	(i) to otherwise implement or carry out the
14	purposes of this Article."
15	Section 9. Section 12322 of the Government Code is repealed
16	"Section 12322. Illegal use of nets, vessels including
17	and all vessel accessories trans
18	devices, vehicles, seizure fancais
19	proceeding; sale or destruction. Any net, vessel, including
20	engines, motors and all vessel accessories, traps, firearms,
21	electrical devices, and vehicles used for taking or trans-
22	porting fish or game taken in violation of the provisions
23	of this Article is a public nuisance. Every person autho-
24	rized to make an arrest for such violation shall seize and
25	keep such net. vessel includes
26	keep such net, vessel, including engines, motors and all vessel accessories, trap since
27	vessel accessories, trap, firearm, electrical device, or vehicle and report the science.
28	vehicle and report the seizure to the Department of Agriculture.

The Department of Agriculture shall commence proceeding in the Superior Court by petitioning the court for a judgment forfeiting the article or articles seized. Upon the filing of such petition, the clerk of court shall fix a time for a hearing and cause notices to be posted for fourteen (14) days in at least two (2) public places in the place where the court is held and in the Commissioner's Office of the village wherein the person from whom the article or articles were seized resides, setting forth the substance of the petition and the time and place fixed for its hearing. Upon proof that the article or articles seized were used in violation of this Article, the court shall order the article or articles forfeited. Any article so forfeited shall be sold, used or destroyed by the Department of Agriculture. proceeds from all such sales shall be paid into the Wildlife Conservation Fund."

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Section 10. Section 12323 of the Government Code is repealed and reenacted to read:

"Section 12323. Penalty. Any person violating any provisions of this Article and supporting regulations shall be guilty of a misdemeanor, and upon conviction thereof, shall be punished by a fine of not less than Fifty Dollars (\$50), nor more than Five Hundred Dollars (\$500) or by imprisonment of not more than ninety (90) days, or by both such fine and imprisonment. Provided that a person violating Sections 12303, 12304, 12305, 12306 or 12307 of this Article is guilty of a felony punishable by imprisonment for not more than five (5) years, or by a fine of not less than Five Hundred Dollars (\$500), nor more than Five Thousand Dollars (\$5,000), or by both."

Section 11. Section 12385 of the Government Code is repealed and resnacted to read:

"Section 12385. Mesh size of fishing nets: net, minimum size. It shall be unlawful for any person to use net (other than small hand nets) with a stretched mesh of less than one and one-half (1 1/2) inches, provided, however, that:

- (a) persons catching live fish for aquarium purposes may obtain permits from the Director of Agriculture for the use of small mesh nets to capture aquarium type of fish only. For purposes of this regulation, the manahak, (rabbitfish) ti'ao (juvenile goatfish), i'e' (juvenile carangid), and aguas (juvenile mullet), are not considered aquarium type fishes. A small hand net is defined as a framed net, usually with a handle attached and the greatest frame opening not exceeding twelve (12) inches.
- (b) persons engaging in tuna fishing may apply for permits from the Director of Agriculture to capture live bait fish such as minnow (spratelloides), ginyo (atherinidae), fadya (engraulidae), and other suitable bait fish; but will not include the aguas, ti'ao, i'e', and manahak.
- (c) that the above provisions stipulated in Subsections (a) and (b) are not applicable in any areas designated as conservation areas where the taking of all seasonal fishes are prohibited.

This restriction shall not apply to traditional methods when used for the taking of such seasonal juveniles such as rabbitfish (manahak), skipjack (i'e'), goatfish (ti'ao), herring (menis) and mullet (aguas)."

1	Section 12. A new Section 12388 is added to the Government
2	Code to read:
3	"Section 12388. Any violation of this Article shall
4	be punished as prescribed in Sections 12322 and 12323 of the
5	Government Code."
б	Section 13. A new Section 12386 is added to the Government
7	Code to read:
8	"Section 12386. Fishing area restrictions. The
9	following areas shall be subject to the following restric-
10	tions:
11	(a) No net fishing shall be permitted in the
12	following area:
13	(1) Luminao Barrier Reef, on the Philippine
14	Sea side from Cabras Island to the extreme western
15	tip of the Glass Breakwater."
16	Section 14. A new Section 12387 is added to the Government
17	Code to read:
18	"Section 12387. The use of poisons, electrical devices
19	and mesh nets for scientific purposes. (a) The Department
20	of Agriculture shall have the authority to issue permits for
21	the use of poison, electrical devices or small mesh nets
22	for the purpose of bona fide scientific research.
23	(b) Limitations and Prohibitions.
24	(1) Each person employing a restricted device or
25	compound shall be required to have a permit in his
26	possession; and
27	(2) The permit shall specify (i) the name of the
28	permittee, (ii) the device or compound for which the
29	permit was issued, (iii) the area in which the device
30	or compound is to be used, and (iv) the duration of
31	the permit, which will, in no case, exceed one (1) week,
32	at which time it may be renewed.

(c) Application for Permits. Any applicant of a permit for the use of a restricted device or compound in the waters 2 of Guam shall submit complete and signed applications for 3 the use thereof to the Director of Agriculture (hereinafter referred to as director) in a form prescribed by him. applications shall show: 7 the name and address of the applicant; (1)8 the device or compound that is to be used; (3) the area requested to be covered by the 10 permit; 11 the time span for which the permit is to be 12 valid: 13 a brief description of the research project; 14 and the academic affiliation of the applicant. 15 16 (d) Investigation. Upon receipt of a complete and signed application, the director shall promptly cause an 17 investigation of all aspects of the application to be made, 18 the duration of which shall not exceed three (3) days. 19 (e) Issuance of Permit. When all the requirements set 20 forth in this Section have been met and the application has 21 been approved by the director, he shall issue a permit in a 22 form prescribed by him. The original copy shall be given 23 to the permittee and a duplicate copy shall be retained by 24 the Director of Agriculture. The permit shall be non-trans-25 26 ferable. 27 A duly issued and valid permit shall exempt the holder thereof from violation of Sections 12306.1, 12307.1 28 and, when traditional methods are used, Section 12385 of 29

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this Code."

1	Section 15. Section 12313 of the Government Code is repealed
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3	"Section 12313. Unprotected wild birds. The following
4	wild birds may be taken in the daytime:
5	(a) Black dronogos
6	(b) Rock doves (domestic pigeons)
7	(c) Black-headed mannikin
8	(d) European tree sparrow."
9	Section 16. The provisions of this Act shall become
10	effective forty-five (45) days often engagement